# Addressing Coastal Vulnerabilities and Mitigating Losses

July 19, 2016



#### **Webinar Outline**

- Introduction to Research
- Mabel A. Rodriguez
  - State and Local Resiliency Efforts
  - Public Officials Survey Results
- Matt Walker
  - Public Sector Response Typology
  - Innovation Competitions
- Dr. Maria Ilcheva
  - Residential Survey Results



#### **Research Focus**







#### Top Florida Zip Codes At Risk From SLR, < 3 ft.

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Variable	State Total Below 3 ft	Top Five Zip Codes Affected	% of Total < 3ft	Top Zip Codes (Most to Least Affected)
Land (acres)	1,357,195	280,737	21%	34141 (Ochopee), 33034 (Homestead), 32465 (Wewahitchka), 34114 (South Naples), 32328 (Eastpoint)
Population	489,925	75,383	15%	33139 (Miami Beach), 33141 (Ochopee), 33040 (Key West), 33027 (Pembroke Pines), 33160 (North Miami Beach)
Property Value (\$ Billions)	145	20.8	14%	33139 (Miami Beach), 33480 (Palm Beach), 33040 (Key West), 33140 (Miami Beach), 33050 (Marathon)
Housing Units	300,041	46,911	16%	33139 (Miami Beach), 33141 (Ochopee), 33040 (Key West), 33140 (Miami Beach) , 33009 (Hallandale Beach)
Road Miles	2,555	305	12%	33040 (Key West), 33042 (Hollywood), 33043 (Big Pine Key) 33050 (Marathon), 34448 (Homosassa)
EPA-listed sites	978	140	14%	33040 (Key West), 33139 (Miami Beach), 33004 (Dania Beach,) 32084 (St. Augustine), 33050 (Marathon)

Source: Strauss, 2014. Florida and the Surging Sea: A Vulnerability Assessment with Projections for Sea Level Rise and Coastal Flood Risk



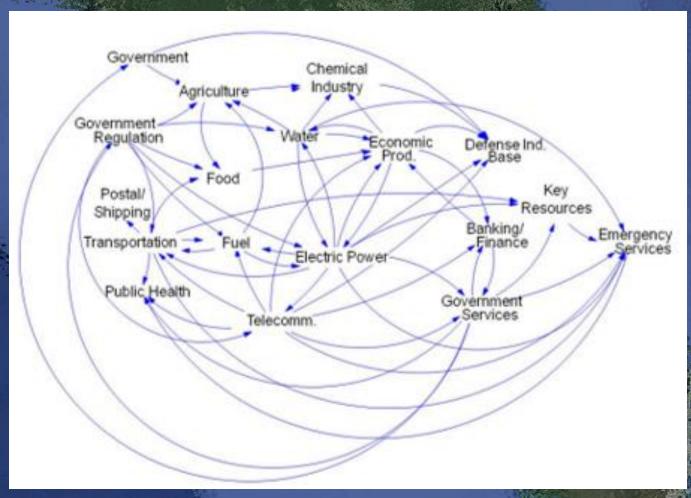
#### Top Florida Zip Codes At Risk From SLR, < 6 ft.

Variable	State Total Below 6 ft	Top Five Zip Codes Affected	% of Total < 6ft	Top Zip Codes (Most to Least Affected)
Land (acres)	2,983,907	492,583	17%	34141 (Ochopee), 33034 (Homestead), 33194 (Everglades National Park), 32465 (Wewahitchka), 34114 (South Naples)
Population	2,655,967	211,241	8%	33012 (Hialeah), 33025 (Miramar), 33024 (Hollywood), 33027 (Pembroke Pines), 33139 (Miami Beach)
Property Value (\$ Billions)	544	51.4	9%	33139 (Miami Beach), 33480 (Palm Beach), 34145 (Marco Island), 33040 (Key West), 33140 (Miami Beach)
Housing Units	1,444,827	113,494	8%	33139 (Miami Beach), 33160 (North Miami Beach), 33009 (Hallandale Beach), 33141 (Ochopee), 33012 (Hialeah)
Road Miles	16,022	955	6%	33981 (Port Charlotte), 33914 (Cape Coral), 33950 (Punta Gorda) 33024 (Hollywood), 33993 (Cape Coral)
EPA-listed sites	5,509	565	10%	33166 (Miami Springs), 33311 (Fort Lauderdale), 33178 (Miami) 33142 (Doral), 33138 (Miami Shores)

Source: Strauss, 2014. Florida and the Surging Sea: A Vulnerability Assessment with Projections for Sea Level Rise and Coastal Flood Risk



#### Infrastructure Interdependencies



Source: Wilbanks, 2012. Climate Change and Infrastructure, Urban Systems, and Vulnerabilities



# State Efforts – Land Use Policy & Regulatory Measures





# State Efforts – Land Use Policy & Regulatory Measures

- In 2011, the Florida legislature added to Chapter 163 the term "Adaptation Action Area" and authorized local governments to enact code provisions within their comprehensive plans.
- In 2015, the Florida Senate passed SB 1094, which is the first time that state law
  has required local governments to take into account future forms of flooding,
  including flooding from sea-level rise, when doing development, redevelopment
  and engineering plans in coastal areas.
- In 2016, the Board of Directors of The Florida Association of the American Institute of Architects (AIA Florida) unanimously adopted a new position advocating building and community design based on inevitable sea-level rise. As a general guideline, they recommend that building designs, codes, and infrastructure accommodate three feet of sea level rise for projects in all low-lying areas, even those farther inland and up tidal rivers.



# Local Efforts – Mitigation & Adaptation Measures

Examples of measures that have been implemented in cities across Florida include:

- Zoning and coding improvements
- Retrofitting existing structures
- Utilizing natural barriers such as dunes and mangrove forests
- Installing stormwater pumps
- Water efficiency upgrades
- Strengthening and raising roads and seawalls to a minimum elevation
- Installing black flow preventers and duckbill valves due to nuisance flooding
- Increasing stormwater fees for system improvements
- Incentivizing and/or requiring adaptation on private property
- Sustainability programs within the community and government operations such as: polystyrene bans, recycling ordinances, litter ordinances, energy and water conservation, public transit initiatives, increasing electric vehicle charging stations network and greenhouse gas emissions inventories.
- Increasing public awareness and engagement by informing and incentivizing residents, businesses and organizations to assist the community with these best practices.



#### Miami Highlight - 100RC Network

In May of 2016, Miami-Dade County Mayor Carlos A. Gimenez, Miami Mayor Tomás P. Regalado, and Miami Beach Mayor Philip Levine, joined by The Rockefeller Foundation Chief Operating Officer Peter Madonia and Amy Armstrong, Director of City Relationships at 100 Resilient Cities, celebrated their region's selection to the 100 Resilient Cities (100RC) global network. The mayors noted that by participating in the 100RC network, the Miami region will be better equipped to solve local challenges around transportation, economic equality, sea level rise, aging infrastructure, and more (The Miami Foundation, 2016).







#### **Public Officials Survey Results**

The FIU Metropolitan Center interviewed 27 public officials, 18 being from the Southeast region.

- Most of the interviewed officials have a clear understanding of the hazards specific to their communities.
- Over half of them are directly involved in a climate change committee or more specifically, a sea-level rise committee, and those participating in the Compact have a Chief Resiliency Officer or equivalent in place.
- The majority work with the leads of their climate initiatives to integrate climate change into their Local Mitigation Strategy, Land Use Plans, Sustainability Plans, Master Plans and Emergency Management Plans.
- Many communities in Florida are implementing similar measures to build resilience, particularly between the Compact counties which are guided by the U.S. Army Corps of Engineers projections.
- Regarding formal evaluations and modeling, the majority stated that either their county officials and/or outside consulting firms have conducted hazard vulnerability and risk assessments or resiliency studies.
- <u>Major Finding</u>: All Regional Planning Councils (RPCs) utilize the Sea, Lake and Overland Surge from Hurricanes (SLOSH) model for evacuation planning which does not include sea level rise projections.
- Most Florida counties have received limited funding for studies and distinct planning projects from agencies such as the DEP and NOAA and the Emergency Management Division receives FEMA and DHS funding.



## **Public Officials Survey Conclusion**

- The need for a coordinated, well-funded approach involving federal, state and local collaboration.
- Leaders at all levels of government have to take seriously the risks facing communities, the urgency of the issues and the need for sustainable action.
- A wide array of solutions that fall into three categories: defending against the sea, accommodating rising water and retreating from the immediate shoreline.
- There is an awareness of what needs to be done and many communities are implementing similar mitigation and adaptation measures, particularly between the Compact counties— Miami-Dade, Broward, Palm Beach and Monroe.
- As for hurricane damage in the context of sea-level rise, the focus has been on defending against the sea (e.g. hard and soft protection) and accommodating rising water (e.g. retrofitting, updating design standards and stormwater management) rather than limiting new development in high-risk areas.
- Overall, the various approaches for risk management that are emerging from initiatives at the state, county and city level can continue to propel Florida in the right direction.

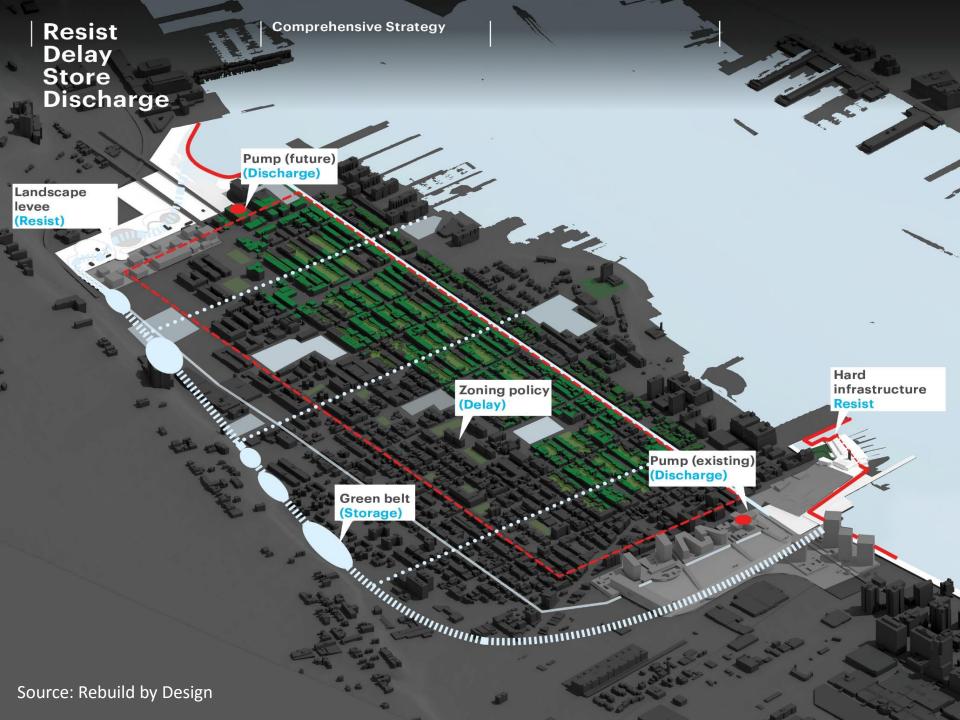


### **HUD-Innovation Competitions**

#### **Rebuild by Design Winners**

		AND CONTROL OF THE PROPERTY OF THE PARTY OF	
Project	Locale	Awarded	
1933			
Big U	Manhattan, NY	\$335 Million	
Resist, Delay,			
Store, Discharge	Hoboken, NJ	\$230 Million	
	A STATE OF THE STA	9	
New Meadowlands	Meadowlands, NJ	\$150 Million	
State .			
Living with the Bay	Long Island, NY	\$125 Million	
Living Breakwaters	Staten Island, NY	\$60 Million	
Hunts Point	1,000,00		
Lifelines	Bronx, NY	\$20 Million	
	Total	\$930 Million	





## **HUD-Innovation Competitions**

#### **National Disaster Resilience Competition**

		No.	46.7	
Project	Awarded	Project 😘	Awarded	
New York City, NY	\$176,000,000	Shelby County, TN	\$60,445,163	
New Orleans, LA	\$141,260,569	Connecticut	\$54,277,359	
Virginia	\$120,549,000	Tennessee	\$44,502,374	
lowa	\$96,887,177	New York	\$35,800,000	
Louisiana	\$92,629,249	Springfield, MA	\$17,056,880	
Minot, ND	\$74,340,770	New Jersey	\$15,000,000	
California	\$70,359,459	V -		
		Total	\$1 Billion	





#### Making a Matrix of Solutions

#### How to Use:

- Combine multiple tools and policies to create multifaceted long-term plans and strategies
- Rethink traditional methods and utilize national and international innovation and creativity
- Involve community to formulate solutions (residents, public and private stakeholders)



	Governance	Zoning & Code	Transportation	Hardening	Environmental
Short-term	Budgetary Prioritization  Public Awareness Campaign (threats, zoning, mitigation)  Open Data/Documents	Improve Construction Codes  Elevate Structures & Utilities	Raise Roads  Pervious Concrete  Damage Repair  Planning & Asset Management	Flood-proofing buildings (flood doors/gates, relocate utilities, temporary barriers)	Beach Renourishment  Dunes & Berms  Green Public Space in Flood Zones
Mid-term	Master Plans & Vulnerability Studies  Retrofitting & Resiliency Grants  Insurance (de)Regulation	Development Regulations in Coastal Areas or Flooding Zones Flood & Storm Mapping	Account for SLR & Hurricane Projections in Future Infrastructure  Optimize Public Transportation	Bioswales & Water Retention  Sea Walls & Revetments  Dredging & Leveeing	Barrier Islands, Breakwaters, & Coral Reefs  Wetlands & Mangroves
Long-term	Comprehensive & Actionable Long- term Strategy  Regional Commitments & Organizing (public & private)	Adaptation Action Areas  Commercial or Residential Relocation	Construct Resilient Public Space Connectivity  Reduce Infrastructure Usage & Reliance	Surge Barriers  Large Hydrological Systems (networks of pumps, cisterns, & rerouting water flows)	Low-Impact Development  Ecological Restoration  Ecological Reclamation

# **Pervious Concrete**



Source: Tarmac (UK)



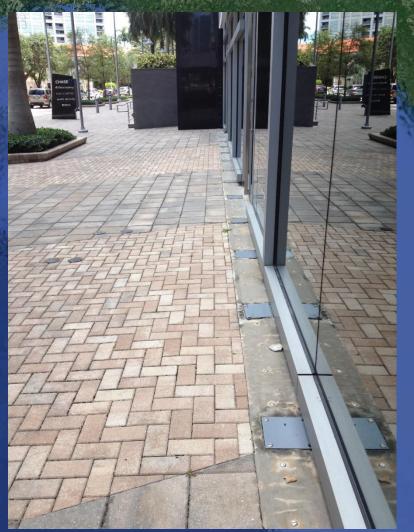
# Flood Proofing Buildings



Source: Flood Panel



# Flood Proofing Buildings







#### **Bioswales & Water Retention**

Lasalle Bioswale

Scan to learn how to be River Friendly www.stjohnsriverkeeper.org

A bioswale collects stormwater runoff from roads, rooftops, and parking lots and uses soil and plants to remove pollution before the water reaches the St. Johns River.

Thanks to the partners who made this project possible:





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Superior Trees





- When it rains, stormwater runs off roofs, sidewalks, and roads.
- 2 Stormwater washes pollutants like oil, fertilizers, and pesticides into gutters and storm drains.
- 3 Instead of going directly into storm drains, stormwater is diverted into the bioswale.
- 4 Storm drains often carry untreated stormwater straight to the river.
- 5 The use of native plants and trees in the bioswale helps slow down the stormwater, start the filtration process, and reduces the need for irrigation, fertilizer, and pesticides.
- 6 Plant and tree roots and soil microbes help clean the water.
- Detained water also filters through the soil, helping to recharge the groundwater.
- Water table

The use of native plants and trees also creates important habitat for wildlife.

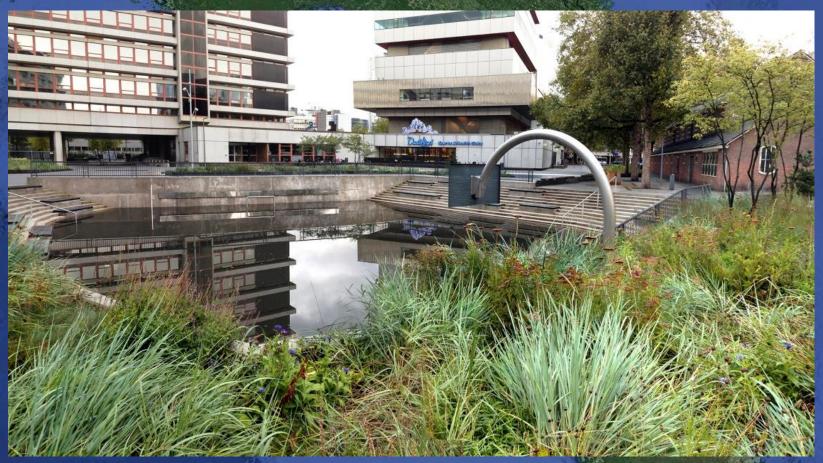
### Public Space as a Flood Zone







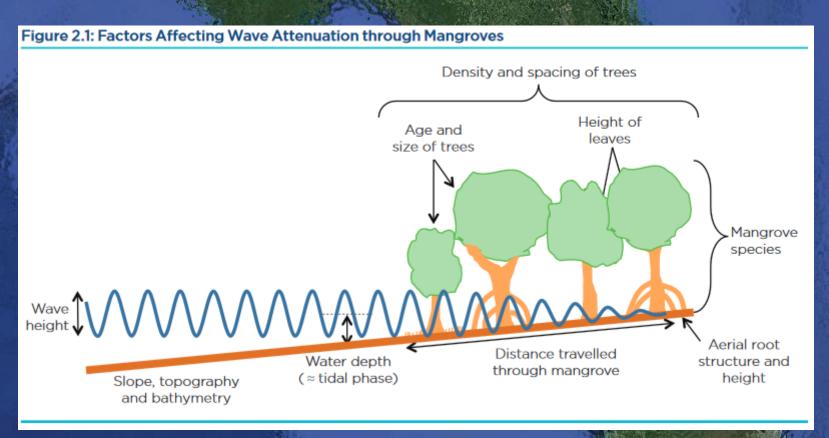
## Public Space as a Flood Zone



Source: DE URBANISTEN



### Wetlands & Mangroves

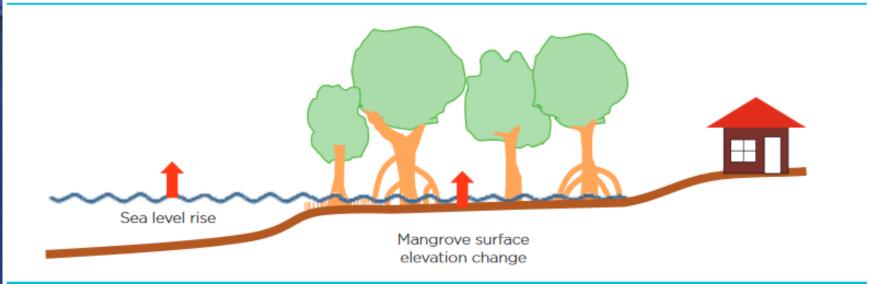


Source: WAVES, World Bank Group



### Wetlands & Mangroves

Figure 2.8: Diagram Showing how Mangrove Soil Surfaces can Rise with Sea-level Rise, Potentially Allowing Mangroves to Keep Pace with Sea-level Rise



Source: WAVES, World Bank Group



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#### Florida Resident Perceptions

- Track changes in homeowner perceptions of hurricane threat, risk and potential mitigation measures
- Sea Level Rise any effect?
- Trend analysis of hurricane risk in coastal counties



#### **Respondent Characteristics**

- ★ 600 respondents from coastal counties
- 67 percent in single family homes
- ★ 74 percent homeowners
- ★ 78 percent residing in Florida for 10+ years

#### **Hurricane Experience:**

Tropical Storm: 27%

Hurricane (1 or 2): 15%

Hurricane (3 and higher): 27%

None: 32%

#### **Hurricane Damage:**

21% had their home damaged, the majority with moderate or major damage (windows or roof)



#### Homeowners' Views: Preparedness

- Only 29 percent consider their homes prepared.
  - 56 percent would begin to prepare when a hurricane warning (23%) or a hurricane watch (32%) is issued.
  - Approximately nine percent will not make any additional preparations.

Although 87% of respondents reported their household's preparation as adequate, just 60% of respondents were actually prepared by objective measures, and only with the basics.

Flashlight: 81%

Water (one gallon per person per day): 72%

Food (three-day supply): 71%

First aid kit: 55%

Radio and batteries: 53%



# **Culture of Preparedness?**

Sandy

	2006	2007	2009	2011	2013	2016
Perception of vulnerability	46%	54%	48%	50%	<b>57</b> %	46%
Information access	87%	90%	93%	90%	93%	92%
Plan of action	85%	85%	87%	70%	75%	61%
Evacuate if ordered	28%	37%	40%	40%	38%	38%



#### **Awareness**

- One in eight (12%) do not know if their home is in a flood or evacuation zone. Additionally, of those who said they are not (59%), one third actually are.
  - Population in floodplain: Miami-Dade 48%, Broward 79%, Palm Beach 18%
- One in seven homeowners (16.4%) are without home insurance and of those who do, 16% would cancel their insurance once their mortgage is paid off.
- 50% do not receive any discounts from their insurance company for mitigation, and 13% are not aware of any discounts being offered.

up from 9% in 2015

up from 13% in 2015



Up from 41%

- Half either do not believe sea level rise is happening or they do not know.
- Only 22
   percent think
   they will be
   affected.

How much do you think each of these actors should do to reduce the effects of rising sea level in the future?

	A great deal (leading role)	Some (supporting role)	A little (minor role)	Nothing
Federal	52%	27%	6%	16%
Government	37/2			10/0
State government	53%	26%	7%	14%
and agencies	JY N			,,
Local governments	61%	20%	5%	14%
near the coast	01/0			1470
Businesses near	42%	30%	10%	17%
the coast	7270	3070		1,70
Homeowners near	48%	26%	10%	16%
the coast	+670	20%	10/0	1070
Real estate	48%	25%	7%	20%
developers	46/0	2570	7/0	2070
General public	42%	30%	11%	17%
Scientists	66%	15%	6%	13%
		A 7384 (110.000)		



## What should governments do?

Establish a legislative authority to better regulate development.

Implement stricter elevation plans for homes in vulnerable areas.

Create a national fund to help homeowners and local governments take action on sea level rise.

Utilize private land for public good [i.e. natural buffers such as dunes]

Develop a climate adaptation plan.

Utilize land purchase/buyout programs.





#### **Overview of Trends**

- Coastal development continues despite the risk.
- There has been a decline in risk awareness and preparedness.
- The majority of Florida homeowners are not aware of the effect of sea level rise or they do not believe they will be affected.
- There is a growing expectation that government, especially local government, should play a leading role in reducing the effects of rising sea level in the future.



#### Conclusions

- Florida's vulnerability to disasters and their increased impact as a result of sea level rise is encouraging local governments to step up their efforts to understand disaster preparedness and implement measures to mitigate the risks.
- However, market forces are continuing to increase the property and population risks.
- Florida does not have a culture of preparedness as efforts are subject to individual experiences, news cycles and population characteristics.



